

## SB 854 Report

## **PERFORMED & WITNESSED OIL & GAS OPERATIONS**

## Reporting Period: January 1, 2019 to December 31, 2019 Prepared Pursuant to Senate Bill 854 (Ch. 51, Stats. of 2018) March 2021

Revised: April 2021

Gavin Newsom, Governor, State of California David Shabazian, Director, Department of Conservation Uduak-Joe Ntuk State Oil & Gas Supervisor (This page intentionally blank.)



### MESSAGE FROM THE STATE OIL AND GAS SUPERVISOR

Dear California State Legislators,

It's my pleasure to present the California Geologic Energy Management (CalGEM) Division's annual report on performed and witnessed oil and gas operations. This is the second annual report submitted in response to the legislative report requirements of Senate Bill 854 (SB 854) (Ch. 51, Statutes of 2018) providing information relating to operations that are required or authorized to be witnessed by the CalGEM in the California.



Senate Bill 854 (SB 854 – Committee on Budget and

Fiscal Review) was signed into law June 27, 2018 in response to approval of funding for new field regulatory positions and requires "the division to annually prepare and transmit to the Legislature a report of specified information relating to operations performed, Statewide and by district, that are required or authorized to be witnessed by the division". The Division requested this funding to close a gap between workload and resources that was increasing as a result of increased operations and new regulations that introduced new testing and witnessing requirements.

This report is intended to install fiscal effectiveness oversight of the Division for the critical function of field inspections and operations witnessing. Statute and Regulation specify that certain field operations "Shall" be witnessed while others "May" be witnessed, and the Division places additional emphasis on "Critical Wells" which are wells and operations in the vicinity of sensitive receptors.

This report provides information on "Shall" and "May" witnessing operations for all wells by District and Statewide, and also specifically for "Critical Wells" for the calendar year 2019.

Uduak-Joe Ntuk is the 17th California State Oil and Gas Supervisor responsible for managing the California Geologic Energy Management (CalGEM) Division. He was appointed by Governor Newsom in October 2019. Ntuk directs a statewide regulatory, technical, and field operations organization designed to emphasize the safe development of oil and natural gas conservation, which includes: protecting public health and safety, environmental quality, and the reduction and mitigation of greenhouse gas emissions associated with the development of hydrocarbon and geothermal resources in a manner that meets the energy needs of the state.



## CONTENTS

MESSAGE FROM THE STATE OIL AND GAS SUPERVISOR
CONTENTS
ABOUT THE CALIFORNIA GEOLOGIC ENERGY MANAGEMENT DIVISION
CalGEM Districts5
INTRODUCTION
Objective & Scope of Report6
Contact Information6
OIL & GAS OPERATIONS IN CALIFORNIA
<ol> <li>All Oil &amp; Gas Wells</li></ol>
1.2 Public Resources Code section 3113(a)(2): The number of shall-witness and may- witness operations performed that were witnessed by CalGEM
<ol> <li>Critical Wells</li></ol>
2.2 Public Resources Code section 3113(a)(4): The number of shall-witness and may- witness operations performed on critical wells that were witnessed by CalGEM9
APPENDIX A – REFERENCES & DATA SOURCES
APPENDIX B – GLOSSARY
APPENDIX C - PUBLIC RESOURCES CODE SECTION 3113
Contact14



#### ABOUT THE CALIFORNIA GEOLOGIC ENERGY MANAGEMENT DIVISION

The California Geologic Energy Management Division (CalGEM) prioritizes the protection of public health, safety, and the environment in its oversight of oil, natural gas, and geothermal operations in California. To do that, CalGEM uses data, science, and sound engineering practices to regulate the drilling, operation, and permanent closure of energy resource wells. CalGEM also regulates certain pipelines and facilities associated with production and injection. These duties include witnessing tests, inspections, and operations that CalGEM is both authorized ("May") and required to ("Shall") perform.

When CalGEM was established in 1915, the initial focus of regulation was the protection of oil and gas resources in the State from production practices that could harm the ultimate level of hydrocarbon recovery. Early CalGEM regulations included well spacing requirements and authority to limit production rates. However, those regulations and the focus of CalGEM evolved and came to emphasize the protection of public health, safety, and the environment.

CalGEM has grown significantly since it was established in 1915 and has taken major steps to ensure it will be able to handle challenges in a manner consistent with public expectations for a modern, efficient, collaborative, and science-driven regulatory agency.

In 2019, the mission of CalGEM changed to include protecting public health and safety, environmental quality, and the reduction and mitigation of greenhouse gas emissions associated with the development of hydrocarbon and geothermal resources in a manner that meets the energy needs of the state.

## **CalGEM Districts**

CalGEM operates five offices in four districts to best serve the needs of the State: Northern, Coastal, Inland, and Southern. Each district has its own offices where staff are available to assist the public and stakeholders with any requests. For more information about CalGEM, visit CalGEM's website at https://www.conservation.ca.gov/calgem.





#### INTRODUCTION

## **Objective & Scope of Report**

This is an annual report on the number of oil and gas operations that occurred and those that were witnessed by CalGEM in the State from January 1, 2019, to December 31, 2019, as required by Senate Bill 854 (Committee on Budget and Fiscal Review, Ch. 51, Statutes of 2018).

Public Resources Code section 3113(a) requires that this report include the following information statewide and by district:

- 1. The number of shall-witness and may-witness operations performed.
- 2 The number of shall-witness and may-witness operations performed that were witnessed by CalGEM.
- 3. The number of shall-witness and may-witness operations performed on critical wells.
- 4. The number of shall-witness and may-witness operations performed on critical wells that were witnessed by CalGEM.

Note: during the reporting period, CalGEM migrated from a legacy database system to the newly completed WellSTAR electronic database. Due to differences in these databases, there may be some artifacts in the comparison to the prior reporting year. The report for 2020 will be a direct comparison from the same database year on year.

## **Contact Information**

For more information about CalGEM visit: <u>https://www.conservation.ca.gov/calgem</u>

For questions regarding the content of this report, please contact DOC's Public Affairs Office at pao@conservation.ca.gov.



#### **OIL & GAS OPERATIONS IN CALIFORNIA**

## 1. All Oil & Gas Wells

#### <u>1.1 Public Resources Code section 3113(a)(1): The number of shall-witness and maywitness operations performed.</u>

During the reporting period, 56,669 shall-witness and 7,925 may-witness operations for a total of 64,594 operations were performed. This is a 32% increase in volume in total operations, 48.1% increase in shall-witness and 23% decrease in may-witness relative to 2018.

Table 1. 2019 Shall-Witness and May-Witness Operations Performed in CalGEM Districts

	Performed Shall	Performed May	District Total
Northern District	2,205	342	2,547
Coastal District	7,354	1,476	8,830
Inland District	38,607	3,975	42,582
Southern District	8,503	2,132	10,635
STATEWIDE TOTAL	56,669	7,925	64,594
% Change from 2018	+29.3%	-16.9%	+21.1%

# Table 1A. 2018 Shall-Witness and May-Witness Operations Performed in CalGEM Districts

	Performed Shall	Performed May	District Total
Northern District	2,508	424	2,932
Coastal District	3,488	1,819	5,307
Inland District	28,308	4,348	32,656
Southern District	9,520	2,940	12,460
STATEWIDE TOTAL	43,824	9,531	53,355

#### <u>1.2 Public Resources Code section 3113(a)(2): The number of shall-witness and maywitness operations performed that were witnessed by CalGEM.</u>

During the reporting period, CalGEM staff witnessed 43,476 of the shall-witness operations (77% of total) and 4,468 of the may-witness operations performed (56% of total). This is a 21% increase in total witnessed operations, 34% increase in the shall-witness volume and a 28% decrease in may-witness volume compared to 2018. CalGEM witnessed 84% of shall-witness operations and 60% of may-witness operations in 2018.



Table 2. 2019 Shall-Witness and May-Witness Operations Witnessed by CalGEM Districts

	Witnessed Shall	Witnessed May	District Total
Northern District	2,157	263	2,420
Coastal District	6,497	737	7,234
Inland District	27,165	1,659	28,824
Southern District	7,657	1,809	9,466
STATEWIDE TOTAL	43,476	4,468	47,944
% Change from 2018	+29.4%	-28.8%	+20.2%

Table 2A. 2018 Shall-Witness and May-Witness Operations Witnessed by CalGEM Districts

	Witnessed Shall	Witnessed May	District Total
Northern District	2,503	411	2,914
Coastal District	2,465	1,286	3,751
Inland District	20,037	2,245	22,282
Southern District	8,588	2,337	10,925
STATEWIDE TOTAL	33,593	6,279	39,872

## 2. Critical Wells

#### 2.1 Public Resources Code section 3113(a)(3): The number of shall-witness and maywitness operations performed on critical wells.

During the reporting period, 4,823 shall-witness and 1,952 may-witness operations were performed on critical wells. This is a 16% growth in total critical well operations, a 35% increase for shall-witness operations and a 14% decrease for may-witness relative to 2018.

Table 3. 2019 Operations Performed on Critical Wells in CalGEM Districts

	Witnessed Shall	Performed May	District Total
Northern District	277	37	314
Coastal District	148	58	206
Inland District	542	376	918
Southern District	3,856	1,481	5,337
STATEWIDE TOTAL	4,823	1,952	6,775
% Change from 2018	+35.4%	-14.6%	+15.9%



	Performed Shall	Performed May	District Total
Northern District	221	71	292
Coastal District	103	98	201
Inland District	334	268	602
Southern District	2,904	1,849	4,753
STATEWIDE TOTAL	3,562	2,286	5,848

Table 3A. 2018 Operations Performed on Critical Wells in CalGEM Districts

#### 2.2 Public Resources Code section 3113(a)(4): The number of shall-witness and maywitness operations performed on critical wells that were witnessed by CalGEM.

During the reporting period, CalGEM staff witnessed 4,285 of the shall-witness operations (89% of total) and 1,536 of the may-witness operations (79% of total) performed on critical wells. This is a 27% increase in total witnessing operations, 39% increase in shall-witness and 2% increase in may-witness operations relative to 2018.

Table 4. 2019 Critical Well Operations Witnessed by CalGEM Districts

	Witnessed Shall	Witnessed May	District Total
Northern District	272	27	299
Coastal District	136	39	175
Inland District	349	183	532
Southern District	3,528	1,287	4,815
STATEWIDE TOTAL	4,285	1,536	5,821
% Change from 2018	+39%	+2%	+26.5%

Table 4A. 2018 Critical Well Operations Witnessed by CalGEM Districts

	Witnessed Shall	Witnessed May	District Total
Northern District	218	68	286
Coastal District	79	71	150
Inland District	219	156	375
Southern District	2,571	1,218	3,789
STATEWIDE TOTAL	3,087	1,513	4,600



- California CalGEM Statutes and Regulations (January 2020): <u>https://www.conservation.ca.gov/index/Documents/CGS-SR-1%20Web%20Copy.pdf</u>
- California Well Information Management System (CalWIMS), an internal legacy electronic database used to maintain, monitor, and track well information.
- Well Statewide Tracking and Reporting System (WellSTAR), a newly completed electronic database used to maintain, monitor, and track well information:\_ <u>https://www.conservation.ca.gov/calgem/for\_operators/Pages/WellSTAR.aspx</u>



#### **APPENDIX B – GLOSSARY**

#### TERM: "Critical Well"

Critical well has the same meaning as in section 1720 of title 14 of the California Code of Regulations, or a successor regulation [Public Resources Code section 3113(b)(1)].

- (a) "Critical well" means a well within:
  - (1) 300 feet of the following:
    - (A) Any building intended for human occupancy that is not necessary to the operation of the well; or'
    - (B) Any airport runway.
  - (2) 100 feet of the following:
    - (A) Any dedicated public street, highway, or nearest rail of an operating railway that is in general use;
    - (B) Any navigable body of water or watercourse perennially covered by water;
    - (C) Any public recreational facility such as a golf course, amusement park, picnic ground, campground, or any other area of periodic high- density population; or
    - (D) Any officially recognized wildlife preserve.

Exceptions or additions to this definition may be established by the Supervisor upon his or her own judgment or upon written request of an operator. This written request shall contain justification for such as exception.

#### TERM: "May-witness"

An operation performed that by law CalGEM is authorized to witness [Public Resources Code section 3113(b)(2)].

Examples of may-witness operations:

- CalGEM may witness mudding operations to determine that proper mudding conditions are met [California Code of Regulations, title 14, section1723.7(c)].
- CalGEM may witness the pressure testing conducted prior to hydraulic fracturing operations [California Code of Regulations, title 14, section 1784.1(b)].

#### TERM: "Operations"

Any one or all of the activities of an operator covered by Division 3 of the Public Resources Code [California Code of Regulations, title 14, section 1720(f)].



#### SB 854 Report

#### TERM: "Shall-witness"

Any operation performed that by law CalGEM is required to witness [Public Resources Code section 3113(b)(3)].

Examples of shall-witness operations:

- CalGEM shall witness zonal cavity shot operations and retainer squeeze operations [California Code of Regulations, title 14, section 1723.7(b) and 1723.7(d)(3)].
- CalGEM shall witness and inspect safety and pollution control systems at the time production is commenced and at 90-day intervals thereafter [California Code of Regulations, title 14, section 1747.10].



#### **APPENDIX C – PUBLIC RESOURCES CODE SECTION 3113**

#### State of California PUBLIC RESOURCES CODE

3113. (a) Notwithstanding Section 10231.5 of the Government Code, the division shall, in compliance with Section 9795 of the Government Code, annually prepare and transmit to the Legislature a report of all of the following information statewide and by district:

(1) The number of shall-witness and may-witness operations performed.

(2) The number of shall-witness and may-witness operations performed that were witnessed by the division.

(3) The number of shall-witness and may-witness operations performed on critical wells.

- (4) The number of shall-witness and may-witness operations performed on critical wells that were witnessed by the division.
- (b) For purposes of this section, the following terms have the following meanings:
  - (1) "Critical well" has the same meaning as in Section 1720 of Title 14 of the California Code of Regulations, or a successor regulation.
  - (2) "May-witness" means an operation performed that by law the division is authorized to witness.
  - (3) "Shall-witness" means an operation performed that by law the division is required to witness.

(Added by Stats. 2018, Ch. 51, Sec. 18. (SB 854) Effective June 27, 2018.)





### Contact CALIFORNIA GEOLOGIC ENERGY MANAGEMENT DIVISION

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#### Southern District

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