State Mining and Geology Board



2021 - 2022 Annual Report

Honorable Members of the State Legislature and Governor Newsom,

The 2021 - 2022 Annual Report covers the reporting period from July 1st, 2021, through June 30th, 2022, and is submitted by the California State Mining and Geology Board to both the State Legislature and the Governor pursuant to *Public Resources Code section 2717*. This report serves as an introduction and overview of the Board, its statutory and regulatory mandates, its accomplishments, and its legislative recommendations.

The Board believes that the regulation of the surface mining industry, the reclamation of mined lands, the dissemination of earthquake and seismic hazard information, and the prudent use of its natural resources is an ongoing and essential process crucial to the economy, the infrastructure, and the people of the State of California.

Respectfully submitted on behalf of the State Mining and Geology Board,

Executive Officer

State Mining and Geology Board

Jeffrey Schmidt

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STATE MINING AND GEOLOGY BOARD

THE BOARD

The State Mining and Geology Board (Board) serves as a regulatory, policy, and hearing body representing the State's interests in geology, geologic and seismologic hazards, the conservation of mineral resources, and the reclamation of mined lands.

MISSION STATEMENT

The mission of the Board is to provide professional expertise and guidance and to represent the State's interest in the development, utilization, and conservation of mineral resources, the reclamation of mined lands, and the development and dissemination of geologic and seismic hazard information to protect the health and welfare of the people of California.

MEMBERSHIP

Pursuant to *Public Resources Code sections 660 and 662*, the Board is composed of nine members appointed by the Governor and confirmed by the State Senate for four-year staggered terms. Each Board member must have a specific professional background in one of the following:

- Geology
- Mining Engineering
- Environmental Protection
- Groundwater Hydrology and Rock Chemistry
- Local Government
- Landscape Architecture
- Mineral Resource Conservation
- Seismology
- Public Member

Today's Board consists of seven members with two vacancies to be filled.

| SPECIALTY | MEMBER NAME | TERM |
|--|----------------------------|-----------|
| Non-specialized public member | Larry Sheingold, Chair | 2022-2026 |
| Mineral resource conservation, development, or utilization | Brian Anderson, Vice-Chair | 2019-2023 |
| Mining Engineer with background and experience in mining in California | George Kenline | 2021-2025 |
| Environmental protection or the study of ecosystems | Vacant | 2021-2025 |
| Registered Geologist with background and experience in mining geology | Janet Kappmeyer | 2021-2025 |
| Landscape Architect | Stephanie Landregan | 2022-2026 |
| Registered Geologist, Geophysicist, or Civil Engineer with background and experience in seismology | Zia Zafir | 2020-2024 |
| Groundwater hydrology, water quality, or rock chemistry | Marc Los Huertos | 2020-2024 |
| Representative of local government with background and experience in urban planning | Vacant | 2019-2023 |

COMMITTEES

To enable the Board to meet its responsibilities more effectively, the following standing committees have been established to gather information and formulate recommendations on a variety of topics:

- Policy and Administration
- Geohazards and Mineral Conservation
- Surface Mining and Reclamation Act Compliance

STAFF

The day-to-day activities of the Board are managed by:

- Jeffrey Schmidt, Executive Officer
- Paul Fry, Senior Geologist
- Mallory Jones, Engineering Geologist
- Jocelyn Fernandez, Office Technician

HISTORY

The Board was established in 1885 as the Board of Trustees to oversee the activities of the State Mineralogist and the California Division of Mines and Geology (now the California Geological Survey). It is the second oldest Board in California.

KEY STAKEHOLDERS

Key stakeholders include:

- Lead agencies with jurisdictions over zoning ordinances, building codes, and general plan developments
- Geological, geophysical, and engineering consulting community
- Environmental, land use, and conservation groups
- Teachers and educational institutions
- Contractors and developers
- Surface mining industry
- Realtors, insurers, and homeowners
- Natural Resources Agency
- Department of Conservation
- California Geological Survey
- Division of Mine Reclamation
- Seismic Safety Commission
- Board for Professional Engineers, Land Surveyors and Geologists
- Various Water Boards
- Board of Forestry
- State Legislature

BOARD MEETINGS

Pursuant to *Public Resources Code Section 668*, the Board held regular business meetings or standing committee meetings nine times during the reporting period. One of our meetings was in-person and eight meetings were held virtually on Microsoft Teams and in this format, attendance soared to an average of forty participants versus our average of ten pre-pandemic. Among its activities, the Board received briefings from the Department of Conservation, the Division of Mine Reclamation, and the California Geological Survey.

STATUTORY AND REGULATORY AUTHORITY

The Board operates within the Department of Conservation under the Natural Resources Agency and is granted responsibilities and obligations under the following acts:

Surface Mining and Reclamation Act of 1975 (SMARA)

Pursuant to *Public Resources Code sections 2710* and its regulations at *14 California Code of Regulations Section 3500*, the Board manages a comprehensive surface mining and reclamation policy to assure that adverse environmental impacts are minimized, and mined lands are reclaimed. The Surface Mining and Reclamation Act also encourages the production, conservation, and protection of the State's mineral resources.

Alquist-Priolo Earthquake Fault Zoning Act (APA)

Pursuant to *Public Resources Code sections 2621 through 2630* and its regulations at *14 California Code Regulations Section 3600*, the Board is authorized to represent the State's interests in establishing guidelines and standards for geological and geophysical investigations and reports produced by the California Geological Survey, public sector agencies, and private practitioners. The Board is also authorized to develop specific criteria through regulations to be used by lead agencies to comply with provisions of the Act to protect the health, safety, and welfare of the public.

Seismic Hazards Mapping Act (SHMA)

Pursuant to *Public Resources Code sections 2690 through 2699.6 and its regulations at 14 California Code of Regulations section 3720*, the Board is authorized to provide policy and guidance through regulations for a statewide seismic hazard mapping and technical advisory program to assist cities, counties, and state agencies in fulfilling their responsibilities for protecting the public health and safety from the effects of strong ground shaking, liquefaction or other ground failure, landslides and other seismic hazards caused by earthquakes, including tsunami and seiche threats.

LEAD AGENCY RESPONSIBILITIES

The primary entity responsible for the Surface Mining and Reclamation Act administration, compliance, and enforcement, is the local lead agency, generally, the city or county where the surface mining is taking place. The Surface Mining and Reclamation Act prescribes specific responsibilities and powers to the lead agency; therefore, the lead agency is responsible for assuring that all surface mine operations within its jurisdiction are in full compliance with these provisions. Specific duties of lead agencies which are charged with the primary administration and enforcement of the Surface Mining and Reclamation Act are to:

- Review and approve reclamation plans that meet the minimum requirements established by the Surface Mining and Reclamation Act and the Board's reclamation performance standards for surface mines
- Approve financial assurances, subject to annual review, that are sufficient to pay for the
 costs of full reclamation of the lands disturbed by surface mining operations according to
 the requirements of the approved reclamation plan
- Approve local land use permits for surface mining operations
- Conduct an annual inspection of each surface mine to confirm that the operation complies with the requirements of the Surface Mining and Reclamation Act and its approved reclamation plan, and to remedy the situation if the operation is not in compliance
- Issue Administrative Penalties to operators who do not come into compliance
- Close operations that do not attain compliance
- Maintain a surface mining ordinance that is in accordance with the Surface Mining and Reclamation Act
- Incorporate model resource management plans into their general plans if there are mineral "classified" or mineral "designated" lands within the lead agency's jurisdiction

Should a lead agency fail to bring or become incapable of bringing one or more surface mining operations into compliance, statute allows the Director of the Department of Conservation to commence enforcement at individual surface mining sites. The Surface Mining and Reclamation Act prescribes specific responsibilities and powers to the Director. The Department is also responsible for providing technical reviews of reclamation plans and financial assurances to lead agencies to ensure that the requirements of the Surface Mining and Reclamation Act have been addressed in the reclamation plans prior to their formal approval by the lead agency.

Under the Surface Mining and Reclamation Act, the Board is provided authority to hear appeals of enforcement actions taken by the Director against surface mine operators, as well as appeals of certain decisions made by a lead agency regarding reclamation plans and financial assurances. In addition, the Board is provided authority to exercise a lead agency's powers, in whole or in part with exception to local land use and other regulatory permitting, when a lead agency's actions are in violation of the statute, or if the lead agency defaults on its responsibilities and obligations. The Board also reviews lead agency ordinances that establish local permit and reclamation procedures to determine whether each ordinance is in accordance with State policy for reclamation of surface mining operations and for conservation of mineral resources.

The Surface Mining and Reclamation Act affects one hundred and sixteen jurisdictions comprised of sixty-one cities and fifty-five counties (excluding those directly overseen by the Board). The Board served as the lead agency under the Surface Mining and Reclamation Act for thirty-six individual surface mining operations during the reporting period including:

- ❖ Twenty-one located within two counties (County of El Dorado and County of Yuba)
- ❖ Eight located within six cities (Richmond, Marina, Jurupa Valley, Desert Hot Springs, Palm Springs, and Santa Paula)
- Seven marine sand and oyster shell mining operations located within the jurisdiction of the San Francisco Conservation and Development Commission

The following table lists the surface mines where the Board exercised lead agency authority:

| SMGB SMARA LEAD AGENCY SURFACE MINES | | | | | |
|--------------------------------------|----------------------|----------------------------------|---------------------|---------------------|--|
| CA ID No. | Mine Name | Status | Primary Commodity | Local Lead Agency | |
| 91-07- 0006 | Richmond Quarry | Active | Recycled Aggregates | City of Richmond | |
| 91-09- 0001 | Bear Creek Quarry | Active | Aggregates | County of El Dorado | |
| 91-09- 0002 | Weber Creek Quarry | Closed – Reclamation in Progress | Aggregates | County of El Dorado | |
| 91-09- 0003 | Diamond Quarry | Active | Aggregates | County of El Dorado | |
| 91-09- 0004 | Chile Bar Slate Mine | Active | Slate | County of El Dorado | |
| 91-09- 0005 | Cool Cave Quarry | Active | Aggregates | County of El Dorado | |
| 91-09- 0006 | Timm Mine | Active | Gold | County of El Dorado | |
| 91-09- 0009 | Somerset Sand Pit | Active | Sand | County of El Dorado | |
| 91-09- 0010 | Lawyer Pit | Closed – Reclamation in Progress | Decomposed Granite | County of El Dorado | |

| 91-09- 0012 | Snows Road Quarry | Active | Sand and Gravel | County of El Dorado |
|----------------|----------------------------|----------------------------------|-----------------------------------|-------------------------------|
| 91-09- 0015 | Marin Quarry | Active | Aggregates | County of El Dorado |
| 91-27- 0006 | Lapis | Reclamation in Progress | Sand | City of Marina |
| 91-33- 0002 | Avalon Mine | Active | Aggregates | City of Jurupa Valley |
| 91-33- 0003 | Super Creek Quarry | Active | Decorative Stone | City of Desert Hot Springs |
| 91-33- 0029 | Philadelphia Mine | Closed – Reclamation in Progress | Recycled Aggregates | City of Jurupa Valley |
| 91-33- 0031 | Garnet Pit | Active | Sand and Gravel | City of Palm Springs |
| 91-33- 0062 | Pyrite Quarry | Active | Aggregates | City of Jurupa Valley |
| 91-38- 0001 | Alcatraz, Point Knox | Active | Marine Sand | San Francisco BCDC |
| 91-38- 0002 | Point Knox South | Active | Marine Sand | San Francisco BCDC |
| 91-38- 0003 | Point Knox Shoal | Active | Marine Sand | San Francisco BCDC |
| 91-38- 0004 | Alcatraz South Shoal | Active | Marine Sand | San Francisco BCDC |
| 91-38- 0005 | Hanson Suisun Bay | Active | Marine Sand | San Francisco BCDC |
| 91-38- 0007 | Jerico Suisun Bay Shoal | Active | Marine Sand | San Francisco BCDC |
| 91-38- 0011 | Morris Marine Mining | Active | Marine Oyster Shells | San Francisco BCDC |
| 91-56- 0034 | Santa Paula Materials | Active | Recycled Aggregates, Fill Dirt | City of Santa Paula |
| 91-58- 0001 | Western Aggregates | Active | Sand and Gravel | County of Yuba |
| 91-58- 0002 | Knife River Hallwood | Active | Sand and Gravel | County of Yuba |
| 91-58- 0003 | Cal Sierra Development | Active | Gold | County of Yuba |
| 91-58- 0004 | Sperbeck Quarry | Idle | Aggregates | County of Yuba |
| 91-58- 0006 | Teichert Hallwood | Active | Sand and Gravel | County of Yuba |
| 91-58- 0007 | Wheatland Clay | Reclaimed | Clay | County of Yuba |
| 91-58- 0011 | Dantoni Pit | Idle | Sand and Gravel | County of Yuba |
| 91-58- 0013 | Parks Bar Quarry | Active | Aggregates | County of Yuba |
| 91-58- 0019 | Teichert Marysville | Active | Sand and Gravel | County of Yuba |
| 91-58- 0022 | Long Bar Property | Active | Sand and Gravel | County of Yuba |
| 91-58- 0025 | Simpson Lane | Idle | Sand | County of Yuba |

Surface Mine Inspections

Board staff conducted annual inspections and reviewed financial assurances for each of the surface mining operations under the Board's SMARA lead agency authority during the reporting period.

Enforcement

Pursuant to Public Resources Code sections 2270, 2770, 2773.1, 2774.1, 2774.2, 2774.5, 2775, 2796.5 and California Code of Regulations sections 3696.5, 3810, and 3940, the Board may enforce the annual reporting requirements and other provisions of the Surface Mining and Reclamation Act.

Formal enforcement notices or orders were not required, and no fines or penalties were assessed during the reporting period.

Surface Mining Ordinances

Pursuant to *Public Resources Code section 2774.3*, the Board shall review lead agency ordinances which establish permit and reclamation procedures to determine whether each ordinance is in accordance with State policy and shall certify the ordinance as being in accordance with State policy if it adequately meets, or imposes requirements more stringent than, the California surface mining and reclamation policies and procedures established by the Board pursuant to this chapter.

The County of Solano submitted an updated mining ordinance to the Board for review during the reporting period.

Annual Mine Fee Schedule

Pursuant to *Public Resources Code section 2207(d)(1)* the Board shall impose an annual reporting fee on, and method for collecting annual fees from, each active and idle surface mining operation. *Public Resources Code section 2207(d)* also states that, starting in fiscal year 2020 – 2021, the maximum fee for any single mining operation may not exceed ten thousand dollars (\$10,000) annually and may not be less that one hundred dollars (\$100) annually. These amounts shall be adjusted for cost of living as measured by the California Consumer Price Index.

Pursuant to *Public Resources Code section 2207(d)(2)(A)* a schedule of fees shall be calculated on an equitable basis reflecting the size and type of the operation. The Board shall also consider total assessed value of the mining operation, the acreage disturbed by mining activities, and the acreage subject to the reclamation plan. Section 2207 further states that the fee schedule must provide for the collection of the amount specified in the Governor's proposed Budget for the Department of Conservation's costs in implementing *Section 2207* and the Surface Mining and Reclamation Act.

In addition, section 2207(d) (3) outlines the amount of revenue to be generated by the fee schedule. The total revenue generated by the reporting fees may not exceed and may be less than eight million dollars (\$8,000,000). This amount shall be adjusted for the cost of living each fiscal year. Cost of living adjustments are addressed in *California Code of Regulations section* 3698 and allow for increases to help maintain adequate funding for the Surface Mining and Reclamation Act programs within the Department. The cost-of-living adjustment, or rate of inflation, is measured by the consumer price index.

Section 2207(d)(4)(A) also requires the reporting fee revenue be deposited in the Mine Reclamation Account for carrying out the provisions of the Surface Mining and Reclamation Act. These provisions include the classification and designation of areas with mineral resources of statewide or regional significance, reclamation plan and financial assurance reviews, surface mine inspections, and enforcement.

The annual fee was adjusted during the reporting period and met the requirements above.

ALQUIT-PRIOLO ACT RESPONSIBILITIES

Pursuant to *Public Resources Code section 2622(b)*, the State Geologist shall compile maps delineating the earthquake fault zones. Concerned jurisdictions and agencies are encouraged to submit all comments to the Board for review and consideration.

There were four Alquist-Priolo earthquake fault zone maps which were released during the reporting period including those for the cities of Fillmore and San Diego, and the counties of San Diego and Ventura.

SEISMIC HAZARD ZONE RESPONSIBILITIES

Pursuant to *Public Resources Code section 2696(a) and (b)*, the State Geologist shall compile maps identifying seismic hazard zones, and upon completion, submit them to the Board.

No seismic hazard zone maps which were released during the reporting period.

MINERAL CONSERVATION AND RECLAMATION RESPONSIBILITIES

As California's population continues to grow, its communities face increasingly difficult land use decisions. The production of mineral resources necessary to support the expanding population must compete with other land uses such as agriculture, timber production, urban development, renewable energy, recreation, and conservation. The rapid growth of many communities and the incompatibility of mining with most other land uses often results in conflicts within those communities. Often, the resource is needed for the very use which threatens it. For example, construction grade aggregate deposits, which are necessary for construction and repair of roads, housing, and commercial development, often are built over before the resource can be extracted.

To address this issue, the Surface Mining and Reclamation Act provides a method by which mineral lands may be "Classified" by the State Geologist and "Designated" by the Board. These Classification and Designation processes are methods by which an inventory of the State's most valuable mineral deposits are designated as significant resources for local communities to consider in their land-use decision making.

Classification and Designation Reports

Pursuant to *Public Resources Code section 2790*, after receipt of mineral information from the State Geologist pursuant to *section 2761 (d)*, the Board may, by regulation adopted after a public hearing, designate specific geographic areas of the state as areas of statewide or regional significance and specify the boundaries of the geographic areas.

There was one mineral land classification report completed during the reporting period: Update of the Mineral Land Classification for Portland Cement Concrete Aggregate Resources in the San Fernando Valley and Saugus-Newhall Production-Consumption Regions.

Mineral Resource Management Plans

Pursuant to *Public Resources Code section 2762*, a lead agency shall, in accordance with State policy, establish mineral resource management policies to be incorporated in its general plan to recognize mineral information classified by the State Geologist and transmitted by the Board, assist in the management of land use that affects access to areas of statewide and regional significance and emphasize the conservation and development of identified mineral deposits.

There were no mineral resource plans submitted during the reporting period.

REGULATORY RESPONSIBILITIES

Pursuant to *Public Resources Code (PRC) Section 2755*, the Board has statutory authority to adopt, amend, or repeal regulations that establish State policy for the reclamation of mined lands within California. Currently, the Board is involved in rulemaking activities to update regulations related to comprehensive changes to the Surface Mining and Reclamation Act from the signing of AB 1142 and SB 209 in 2016. Additionally, the Board is involved in rulemaking activities to draft new regulations addressing the extensive threat to California's coastal communities from tsunamis, consistent with the requirements of the Seismic Hazards Mapping Act.

Work continues the following rulemaking package. The revision of Tsunami Regulations within Seismic Hazards Mapping Act Regulations (PRC §2692.1)

BOARD OUTREACH AND INDUSTRY INVOLVEMENT

During the reporting period, the Board participated in public outreach programs as follows:

- The Board worked with the Division of Mine Reclamation to help conduct two surface mine inspection workshops for operators and lead agencies throughout the State. The training included educating participants about the Board and updated reforms made to the Surface Mining and Reclamation Act.
- The Board held three public hearings on earthquake fault zone maps, seismic hazard zone maps, and mineral land classification reports to gather public comments.
- Board members participated in the California Geological Survey Audit Committee.
- The Board conducted two public pre-rulemaking workshops to propose regulatory language for how the Board exempts mining operations from the Surface Mining and Reclamation Act under Public Resources Code section 2714(f).

ONGOING BOARD WORK

Pursuant to *Public Resources Code Section 2717*, the Board is required to report to the Governor and Legislature and, on an annual basis, offer legislative recommendations for consideration regarding the Surface Mining and Reclamation Act.

The Board intends to revise guidance for lead agencies when updating local mining ordinances to comply with the extensive reforms mandated by AB 1142 and SB 209 as well as continue to offer suggestions to amend and/or clarify statutes and regulations pertinent to its governing acts.

As a result of AB 442 (Mayes, 2021/22) the Board has become the SMARA lead agency for surface mining operations conducted by the Metropolitan Water District of Southern California (MWD). The Board expects to approve a MWD's master reclamation plan for 14 borrow pits associated with the maintenance of the Colorado River Aqueduct in Riverside and San Bernardino counties. Following approval of the master reclamation plan, the Board must conduct annual inspections and approve financial assurances for each of the borrow pits.

The Board anticipates the following regulatory work:

- Review and offer "clean-up" language changes pursuant to Section 100 of the California Code of Regulations (California Code of Regulations Section 100)
- Consistent with SB 125, (2021/22), establish annual reporting and fees for geothermal lithium brine operations under Public Resource Code section 2207
- Continue SHMA Rulemaking (Public Resources Code Sections 2690 2699.6 and California Code of Regulations Section 3720-3725)

- Develop and propose regulatory language for determining surface mining operations that are exempt from the Surface Mining and Reclamation Act under Public Resources Code section 2714 (f)
- Evaluate Corporate Bonding and Financial Tests (Public Resources Code Section 2773.1.5)

LEGISLATIVE RECOMMENDATIONS

SMARA includes several exemptions for construction, farming, timber, and flood control purposes, among others. One of the exemptions in SMARA allows the Board to exempt certain surface mining operations that are of an infrequent nature and that involve only minor surface disturbances but currently there is no specific exemption in place for habitat restoration projects that seek to mitigate damage caused by legacy gold mining.

The Board recommends that the State legislature amend *Public Resources Code Section* 2714 to allow SMARA exemptions for habitat restoration projects that result in one-time removal of sediment from rivers, lakes, and reservoirs provided the project is:

- (a) sponsored by a public agency and/or a not-for-profit organization
- (b) has all required permits
- (c) has been approved by the Board; and,
- (d) is fully funded.