



California Geologic Energy Management Division

SB 854 Report

Reporting Period: January 1, 2023 – December 31, 2023

Prepared Pursuant to Senate Bill 854 (Chapter 727, Statutes of 2021)

Prepared Pursuant to Senate Bill 211 (Chapter 574, Statutes of 2022)

May 2026

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CONTENTS

ABOUT THE CALIFORNIA GEOLOGIC ENERGY MANAGEMENT DIVISION5

CalGEM Districts5

INTRODUCTION7

Objective and Scope7

Contact Information8

OIL & GAS OPERATIONS IN CALIFORNIA9

The number of shall-witness and may- witness operations performed.....9

Case-by-Case events witnessed.....10

The number of shall-witness and may- witness operations performed that were witnessed in person.11

The number of shall witness and may-witness operations performed and witnessed remotely.....13

The number of shall-witness and may-witness operations performed on critical wells.14

The number of shall-witness and may- witness operations performed on critical wells that were witnessed in person.....15

The number of shall-witness and may-witness operations performed on critical wells witnessed remotely.....16

A complete list of all shall-witness operations that CalGEM witnessed remotely.17

APPENDIX A – REFERENCES & DATA SOURCES18

APPENDIX B – GLOSSARY19

APPENDIX C – PUBLIC RESOURCES CODE SECTION 311321

ABOUT THE CALIFORNIA GEOLOGIC ENERGY MANAGEMENT DIVISION

The California Geologic Energy Management Division (CalGEM) prioritizes the protection of public health, safety, and the environment in its oversight of oil, natural gas, and geothermal operations in California. To do that, CalGEM uses data, science, and sound engineering practices to regulate the drilling, operation, and permanent closure of energy resource wells. CalGEM also regulates certain pipelines and facilities associated with production and injection. CalGEM has adopted various regulations that require the operator to provide CalGEM an opportunity to witness certain tests, inspections, and other key operations. For some of those operations, CalGEM is authorized at its discretion to witness ("may-witness"), but for some operations the regulations require that CalGEM be present to witness ("shall-witness").

When CalGEM was established in 1915, the initial focus of regulation was the protection of oil and gas resources in the State from production practices that could harm the ultimate level of hydrocarbon recovery. Early CalGEM regulations included well spacing requirements and authority to limit production rates. However, those regulations and the focus of CalGEM evolved and came to emphasize the protection of public health, safety, and the environment.

CalGEM has grown significantly since it was established and has taken major steps to ensure it will be able to handle challenges in a manner consistent with public expectations for a modern, efficient, collaborative, and science-driven regulatory agency.

In 2019, the mission of CalGEM changed to include protecting public health and safety, environmental quality, and the reduction and mitigation of greenhouse gas emissions associated with the development of hydrocarbon and geothermal resources in a manner that meets the energy needs of the state.

CalGEM Districts

Effective 2021, CalGEM operates out of three districts to best serve the needs of the State: Northern, Central (formerly Inland), and Southern. Each district has its own offices where staff are available to assist the public and interested parties. For more information about CalGEM, visit: <https://www.conservation.ca.gov/calgem>.



INTRODUCTION

Objective and Scope

This is an annual report on the number of oil and gas operations that occurred and were witnessed by CalGEM in the State from January 1, 2023, to December 31, 2023, as required by Senate Bill 854 (Committee on Budget and Fiscal Review, Ch. 51, Statutes of 2018) and Assembly Bill 211 (Committee on Budget, Chapter 574, Statutes of 2022).

This report does not encompass all inspections made by CalGEM, as there are many inspections CalGEM performs on a case-by-case basis outside the requirements of the regulations.

In previous years, this report did include inspections of the blowout prevention equipment tests and environmental lease inspections as "shall" witnessing events. These operations are more accurately described as witnessing events that, on a case-by-case basis, CalGEM may witness. While this year's report continues to include data regarding these witnessing events, as they play a critical role in the regulation of oil and gas operations, those inspections are separately accounted for throughout the report.

Public Resources Code section 3113, subdivision (a) requires that this report include the following information statewide and by district:

1. The number of shall-witness and may-witness operations performed. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
2. The number of shall-witness and may-witness operations performed that were witnessed by the division in person. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
3. The number of shall witness and may-witness operations performed where division personnel did not witness the operations in person and witnessed the operations remotely. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
4. The number of shall-witness and may-witness operations performed on critical wells. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
5. The number of shall-witness and may-witness operations performed on critical wells that were witnessed by the division in person. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.

6. The number of shall-witness and may-witness operations performed on critical wells where division personnel did not witness the operations in person and witnessed the operations remotely. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
7. A complete list of all shall-witness operations where division personnel did not witness the operations in person and witnessed the operations remotely. Information about each operation, including, but not limited to, the type of operation, the date, location, API number, and district, shall be included.

Contact Information

For more information about CalGEM visit: <https://www.conservation.ca.gov/calgem>.

For questions regarding the content of this report, please contact the Department of Conservation's Public Affairs Office at pao@conservation.ca.gov.

OIL & GAS OPERATIONS IN CALIFORNIA

The number of shall-witness and may- witness operations performed.

Public Resources Code section 3113, subdivision (a)(1)

During the 2023 reporting period, 12,568 shall-witness, 35,995 may-witness and, 18,503 case-by-case operations occurred for a total of 67,066 witnessed events. Shall witness and may witness events are laid out expressly in CalGEM's regulations, while other witnessed events are determined on a case-by-case basis. Due to the update in reporting categories, there are notable differences in the number of may and shall witnessed events described in more detail below.

Table 1A. 2023 Shall-Witness, May-Witness, and Case-by-Case-Witness Operations Performed in CalGEM Districts

District Offices	Performed Shall	Performed May	Performed Case-by-Case	District Total
Northern District	1,410	2,658	3,440	7,508
Central District	10,042	16,105	5,814	31,961
Southern District	1,116	17,232	9,249	27,597
STATEWIDE TOTAL	12,568	35,995	18,503	67,066

Table 1B. 2023 May-Witness Operations Performed in CalGEM Districts by Type

Type	Northern District	Central District	Southern District	Total
Abandoned Well Location	21	3,824	2	3,847
Cancelled Well Location	0	208	0	208
Cement Memo - Cavity Shot/Perf	29	338	0	367
Cement Memo - Cement Squeeze	140	210	201	551
Cement Memo - Plug Placement	296	40	656	992
Cement Memo - Plug Tag	40	218	26	284
Cleanout Tag	238	4,313	251	4,802
Complaint Follow-Up	0	7	15	22
Conditions of Approval	184	3	0	187
Fluid Level	19	56	271	346
Fluid Sample	0	0	2	2
Gas Leak Detection	230	2,873	10,497	13,600

Type	Northern District	Central District	Southern District	Total
Miscellaneous Inspection Form	186	82	636	904
Pipeline - Other Test/Inspection	15	5	163	183
Pipeline Pressure Test	28	24	175	227
Radioactive Tracer Survey	25	1,232	553	1,810
Report of Occurrence	10	4	13	27
Reservoir Test - Pressure Fall Off	18	0	0	18
Reservoir Test - Step Rate	0	0	1	1
Safety Valve Test	187	0	28	215
Tank/Vessel - Other	34	16	0	50
Tank/Vessel - Thickness Test	0	0	38	38
UIC Well Inspection	96	362	2,778	3,236
Well MIT	9	24	454	487
Well Pressure Test	853	2,266	472	3,591
Total	2,658	16,105	17,232	35,995

Case-by-Case events witnessed.

During the 2023 reporting period, 712 blowout prevention (BOP) operations were performed. BOP operations were previously reported as shall witness events.

Table 1C. 2023 Blowout Prevention Operations Performed

District Offices	Operations Performed	District Total
Northern District	167	167
Central District	175	175
Southern District	370	370
STATEWIDE TOTAL	712	712

Table 1D. 2023 Blowout Prevention Operations Performed, by Type

Type*	Northern District	Central District	Southern District	Total
Blowout Prevention Equipment	167	175	370	712
Total	167	175	370	712

* There were no witnessed Blowout Prevention Equipment Inspections or Blowout Prevention Equipment Tests in 2023. Those items have been omitted from the table.

During the 2023 reporting period, 17,791 production facility operations were performed. Production facility operations were previously reported as shall witness events.

Table 1E. 2023 Production Facility Operations that were Witnessed

District Offices	Witnessed	District Total
Northern District	3,273	3,273
Central District	5,639	5,639
Southern District	8,879	8,879
STATEWIDE TOTAL	17,791	17,791

Table 1F. 2023 Production Facility Operations Witnessed, by Type

Type	Northern District	Central District	Southern District	Total
Environmental Facility Inspection	299	474	2,820	3,593
Environmental Miscellaneous Lease Inspection	97	336	2	435
Environmental Sump Inspection	0	102	2	104
Environmental Well Site Inspection	2,860	4,658	6,042	13,560
Incident Follow-Up	17	69	13	99
Total	3,273	5,639	8,879	17,791

The number of shall-witness and may-witness operations performed that were witnessed in person.

Public Resources Code section 3113, subdivision (a)(2)

During the 2023 reporting period, 12,563 shall-witness and 28,399 may-witness operations for a total of 40,962 operations were performed and witnessed in person.

Table 2A. 2023 Operations Performed in CalGEM Districts that were Witnessed in Person

District Offices	Performed Shall	Performed May	District Total
Northern District	1,410	2,064	3,474
Central District	10,037	10,120	20,157
Southern District	1,116	16,215	17,331

District Offices	Performed Shall	Performed May	District Total
STATEWIDE TOTAL	12,563	28,399	40,962

Table 2B. 2023 May-Witness Operations Witnessed in Person, by Type

Type	Northern District	Central District	Southern District	Total
Abandoned Well Location	21	3,821	2	3,844
Cancelled Well Location	0	208	0	208
Cement Memo - Cavity Shot/Perf	29	336	0	365
Cement Memo - Cement Squeeze	140	180	200	520
Cement Memo - Plug Placement	293	26	648	967
Cement Memo - Plug Tag	40	197	26	263
Cleanout Tag	140	1,366	176	1,682
Complaint Follow-Up	0	7	15	22
Conditions of Approval	167	3	0	170
Fluid Level	18	43	35	96
Fluid Sample	0	0	1	1
Gas Leak Detection	230	2,872	10,497	13,599
Miscellaneous Inspection Form	183	81	635	899
Pipeline - Other Test/Inspection	15	5	142	162
Pipeline Pressure Test	28	16	147	191
Radioactive Tracer Survey	24	193	195	412
Report of Occurrence	9	4	13	26
Reservoir Test - Pressure Fall Off	8	0	0	8
Reservoir Test - Step Rate	0	0	1	1
Safety Valve Test	187	0	28	215
Tank/Vessel - Other	34	16	0	50
Tank/Vessel - Thickness Test	0	0	38	38
UIC Well Inspection	96	358	2,727	3,181
Well MIT	9	0	452	461
Well Pressure Test	393	388	237	1,018
Total	2,064	10,120	16,215	28,399

The number of shall witness and may-witness operations performed and witnessed remotely.

Public Resources Code section 3113, subdivision (a)(3)

During the 2023 reporting period, five shall-witness and 7,596 may-witness operations for a total of 7,601 operations were performed and witnessed remotely.

Table 3A. 2023 Operations Performed in CalGEM Districts that were Witnessed Remotely

District Offices	Performed Shall	Performed May	District Total
Northern District	0	594	594
Central District	5	5,985	5,990
Southern District	0	1,017	1,017
STATEWIDE TOTAL	5	7,596	7,601

Table 3B. 2023 May-Witness Operations Witnessed Remotely by Type

Type	Northern District	Central District	Southern District	Total
Abandoned Well Location	0	3	0	3
Cement Memo – Cavity Shot/Perf	0	2	0	2
Cement Memo – Cement Squeeze	0	30	1	31
Cement Memo – Plug Placement	3	14	8	25
Cement Memo – Plug Tag	0	21	0	21
Cleanout Tag	98	2,947	75	3,120
Conditions of Approval	17	0	0	17
Fluid Level	1	13	236	250
Fluid Sample	0	0	1	1
Gas Leak Detection	0	1	0	1
Miscellaneous Inspection Form	3	1	1	5
Pipeline-Other Test/Inspection	0	0	21	21
Pipeline Pressure Test	0	8	28	36
Radioactive Tracer Survey	1	1,039	358	1,398
Report of Occurrence	1	0	0	1
Reservoir Test- Pressure Fall Off	10	0	0	10

Type	Northern District	Central District	Southern District	Total
UIC Well Inspection	0	4	51	55
Well MIT	0	24	2	26
Well Pressure Test	460	1,878	235	2,573
Total	594	5,985	1,017	7,596

The number of shall-witness and may-witness operations performed on critical wells. Public Resources Code section 3113, subdivision (a)(4):

During the 2023 reporting period, 967 shall-witness and 16,162 may-witness operations for a total of 17,129 operations were performed on critical wells.

Table 4A. 2023 Operations Performed in CalGEM Districts on Critical Wells

District Offices	Performed Shall	Performed May	District Total
Northern District	49	159	208
Central District	167	2,021	2,189
Southern District	751	13,982	14,733
STATEWIDE TOTAL	967	16,162	17,129

Table 4B. 2023 May-Witness Operations Performed on Critical Wells by Type

Type	Northern District	Central District	Southern District	Total
Abandoned Well Location	0	2	2	4
Cement Memo - Cavity Shot/Perf	1	10	0	11
Cement Memo - Cement Squeeze	4	2	133	139
Cement Memo - Plug Placement	8	6	501	515
Cement Memo - Plug Tag	0	2	20	22
Cleanout Tag	6	69	188	263
Complaint Follow-Up	0	1	2	3
Conditions of Approval	3	0	0	3
Fluid Level	0	6	186	192
Fluid Sample	0	0	1	1
Gas Leak Detection	78	1,733	8,853	10,664

Type	Northern District	Central District	Southern District	Total
Miscellaneous Inspection Form	2	15	479	496
Radioactive Tracer Survey	0	36	362	398
Report of Occurrence	2	0	0	2
Safety System Inspection/Spill Drill	0	0	2	2
Safety Valve Test	1	0	23	24
UIC Well Inspection	27	82	2,513	2,622
Well MIT	0	0	393	393
Well Pressure Test	27	57	324	408
Total	159	2,021	13,982	16,162

The number of shall-witness and may- witness operations performed on critical wells that were witnessed in person.

Public Resources Code section 3113, subdivision (a)(5)

During the 2023 reporting period, 967 shall-witness and 15,390 may-witness operations for a total of 16,357 operations were performed on critical wells and witnessed in person.

Table 5A. 2023 Operations Performed on Critical Wells that were Witnessed in Person

District Offices	Performed Shall	Performed May	District Total
Northern District	49	139	188
Central District	167	1,906	2,073
Southern District	751	13,345	14,096
STATEWIDE TOTAL	967	15,390	16,357

Table 5B. 2023 May-Witness Operations Performed on Critical Wells Witnessed in Person, by Type

Type	Northern District	Central District	Southern District	Total
Abandoned Well Location	0	2	2	4
Cement Memo - Cavity Shot/Perf	1	10	0	11
Cement Memo - Cement Squeeze	4	2	133	139
Cement Memo - Plug Placement	8	6	493	507

Type	Northern District	Central District	Southern District	Total
Cement Memo - Plug Tag	0	2	20	22
Cleanout Tag	4	29	128	161
Complaint Follow-Up	0	1	2	3
Conditions of Approval	2	0	0	2
Fluid Level	0	4	32	36
Fluid Sample	0	0	1	1
Gas Leak Detection	78	1,732	8,853	10,663
Miscellaneous Inspection Form	2	15	479	496
Radioactive Tracer Survey	0	8	141	149
Report of Occurrence	2	0	0	2
Safety System Inspection/Spill Drill	0	0	2	2
Safety Valve Test	1	0	23	24
UIC Well Inspection	27	82	2,490	2,599
Well MIT	0	0	392	392
Well Pressure Test	10	13	154	177
Total	139	1,906	13,345	15,390

The number of shall-witness and may-witness operations performed on critical wells witnessed remotely.

Public Resources Code section 3113, subdivision (a)(6)

During the 2023 reporting period, 0 shall-witness and 772 may-witness operations for a total of 772 operations were performed on critical wells and witnessed remotely.

Table 6A. 2023 Operations Performed on Critical Wells that were Witnessed Remotely

District Offices	Performed Shall	Performed May	District Total
Northern District	0	20	20
Central District	0	115	115
Southern District	0	637	637
STATEWIDE TOTAL	0	772	772

Table 6B. 2023 May-Witness Operations Performed on Critical Wells Witnessed Remotely, by Type

Type	Northern District	Central District	Southern District	Total
Cement Memo - Plug Placement	0	0	8	8
Cleanout Tag	2	40	60	102
Conditions of Approval	1	0	0	1
Fluid Level	0	2	154	156
Gas Leak Detection	0	1	0	1
Radioactive Tracer Survey	0	28	221	249
UIC Well Inspection	0	0	23	23
Well MIT	0	0	1	1
Well Pressure Test	17	44	170	231
Total	20	115	637	772

**A complete list of all shall-witness operations that CalGEM witnessed remotely.
Public Resources Code section 3113, subdivision (a)(7)**

7A. 2023 Shall-Witness Operations Remotely Witnessed, by Type

Type	Date	Field Location	API Number	District
Cement Memo - Plug Tag	01/09/2023	Lost Hills	0402971693	Central
Cement Memo - Plug Tag	01/11/2023	South Belridge	0402975883	Central
Cement Memo - Plug Tag	01/11/2023	Cymric	0403060877	Central
Cement Memo - Plug Tag	01/16/2023	Cymric	0403052088	Central
Cement Memo - Plug Tag	01/16/2023	Cymric	0403069562	Central

APPENDIX A – REFERENCES & DATA SOURCES

California CalGEM Statutes and Regulations (January 2023):

<https://www.conservation.ca.gov/index/Pages/California-Geologic-Energy-Management-Division-Statutes-and-Regulations.aspx>

Well Statewide Tracking and Reporting System (WellSTAR), an electronic database used to maintain, monitor, and track well information:

https://www.conservation.ca.gov/calgem/for_operators/Pages/WellSTAR.aspx

APPENDIX B – GLOSSARY

TERM: "Critical Well"

Critical well has the same meaning as in section 1720 of title 14 of the California Code of Regulations, or a successor regulation [*Public Resources Code section 3113(b)(1)*].

(a) "Critical well" means a well within:

(1) 300 feet of the following:

(A) Any building intended for human occupancy that is not necessary to the operation of the well; or

(B) Any airport runway.

(2) 100 feet of the following:

(A) Any dedicated public street, highway, or nearest rail of an operating railway that is in general use;

(B) Any navigable body of water or watercourse perennially covered by water;

(C) Any public recreational facility such as a golf course, amusement park, picnic ground, campground, or any other area of periodic high-density population; or

(D) Any officially recognized wildlife preserve.

Exceptions or additions to this definition may be established by the State Oil and Gas Supervisor upon his or her own judgment or upon written request of an operator. This written request shall contain justification for such an exception.

TERM: "May-witness"

An operation performed that by law CalGEM is authorized to witness [*Public Resources Code section 3113(b)(2)*]. For certain operations, CalGEM's regulations require the operator to provide CalGEM advance notice so that CalGEM may witness the operation, but the operator may proceed with the operation if CalGEM elects not to witness.

Examples of may-witness operations:

- CalGEM may witness mudding operations to determine that proper mudding conditions are met [*California Code of Regulations, title 14, section 1723.7(c)*].
- CalGEM may witness the pressure testing conducted prior to hydraulic fracturing operations [*California Code of Regulations, title 14, section 1784.1(b)*].

TERM: "Operations"

Any one or all of the activities of an operator covered by Division 3 of the Public Resources Code [*California Code of Regulations, title 14, section 1720(f)*].

TERM: "Shall-witness"

Any operation performed that by law CalGEM is required to witness [*Public Resources Code section 3113(b)(3)*].

Examples of shall-witness operations:

- CalGEM shall witness zonal cavity shot operations and retainer squeeze operations [*California Code of Regulations, title 14, section 1723.7(b) and 1723.7(d)(3)*].
- CalGEM shall witness and inspect safety and pollution control systems at the time production is commenced and at 90-day intervals thereafter [*California Code of Regulations, title 14, section 1747.10*].

TERM: "Production Facility"

Any equipment attendant to oil and gas production or injection operations including, but not limited to, tanks, flowlines, headers, gathering lines, wellheads, heater treaters, pumps, valves, compressors, injection equipment, production safety systems, separators, manifolds, and pipelines that are not under the jurisdiction of the State Fire Marshal pursuant to Section 51010 of the Government Code, excluding fire suppression equipment [*California Code of Regulations, title 14, section 1760(r)*].

APPENDIX C – PUBLIC RESOURCES CODE SECTION 3113

State of California PUBLIC RESOURCES CODE

3113. (a) Notwithstanding Section 10231.5 of the Government Code, the division shall, in compliance with Section 9795 of the Government Code, annually prepare and transmit to the Legislature a report of all of the following information statewide and by district:

- (1) The number of shall-witness and may-witness operations performed. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
- (2) The number of shall-witness and may-witness operations performed that were witnessed by the division in person. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
- (3) The number of shall-witness and may-witness operations performed where division personnel did not witness the operations in person and witnessed the operations remotely. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
- (4) The number of shall-witness and may-witness operations performed on critical wells. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
- (5) The number of shall-witness and may-witness operations performed on critical wells that were witnessed by the division in person. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
- (6) The number of shall-witness and may-witness operations performed on critical wells where division personnel did not witness the operations in person and witnessed the operations remotely. The number of each type of may-witness operation as identified by law or regulation included in the total shall be provided.
- (7) A complete list of all shall-witness operations where division personnel did not witness the operations in person and witnessed the operations remotely. Information about each operation, including, but not limited to, the type of operation, the date, location, API number, and district, shall be included. The division shall maintain a written justification for each remote witnessing of shall-witness operations and provide it upon request.

(b) (1) The division is authorized to witness may-witness operations remotely. The division shall prioritize witnessing of may-witness operations in person to the maximum extent possible.

(2) This subdivision shall become inoperative on January 1, 2028.

(c) The supervisor may, only in writing and only on a case-by-case basis, authorize division personnel to witness shall-witness operations remotely. The supervisor shall not delegate the authority to approve witnessing of these shall-witness operations remotely.

All written authorizations for division personnel to witness shall-witness operations remotely shall be maintained and available to the public upon request.

(d) The supervisor shall not set any positive numerical quotas for division personnel to witness operations remotely. The supervisor shall not provide a blanket authorization for remote witnessing of shall-witness operations. The supervisor shall provide written guidance to division personnel on minimum standards for remote witnessing of shall-witness and may-witness operations.

(e) For purposes of this section, the following terms have the following meanings:

(1) "Critical well" has the same meaning as in Section 1720 of Title 14 of the California Code of Regulations, or a successor regulation.

(2) "May-witness" means an operation performed that by law the division is authorized to witness.

(3) "Shall-witness" means an operation performed that by law the division is required to witness.

(4) "Witnessed by the division in person" means the operation is witnessed by division personnel who were physically present at the location when the operation was performed.

(5) "Witnessed the operations remotely" or "witness the operations remotely" or "witnessing the operations remotely" means the viewing or reviewing of video, livestream, photographic, or other materials or evidence of the conduct of the operation during or after the operation was conducted without the division personnel being physically present at the location when the operation was performed.

(f) It is the policy of the state that division personnel witness operations in person that are critical to ensuring public and environmental health and safety, that the presence of division personnel in the field to regularly observe operations under the division's jurisdiction is of utmost importance, and that division staffing levels be set and maintained to ensure this policy is met.

(Amended by Stats. 2022, Ch. 574, Sec. 16. (AB 211) Effective September 27, 2022.)

CONTACT

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