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6	STATE OF CALIFORNIA	
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8	DEPARTMENT OF CONSERVATION	
9	CALIFORNIA GEOLOGIC ENERGY MANAGEMENT DIVISION	
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12	AMENDED ORDER TO PLUG AND ABANDON WELLS,	
13	DECOMMISSION ATTENDANT FACILITIES,	
14	AND RESTORE WELL SITE, NO. 1174A	
15	(Amended to Conform to New Facts)	
16		
17	AllenCo Energy, Inc. (A1240)	
18	Field: Las Cienegas	
19	Wells:	
20	"St. James" 1 (037-20383) "St. James" 2 (037-20356)	"St. James"11 (037-05177); "St. James" 12 (037-20511);
21	"St. James" 3 (037-06333) "St. James" 4 (037-20439)	"St. James" 13 (037-20372); "St. James" 14 (037-20609);
22	"St. James" 5 (037-20475) "St. James" 6 (037-20275)	"St. James" 15-1 (037-20194); "St. James" 16 (037-20203);
23	"St. James" 7 (037-20476) "St. James" 8 (037-20564)	"St. James" 17 (037-20191); "St. James" 18 (037-20308);
24	"St. James" 9 (037-20502) "St. James" 10 (037-20455)	"St. James" 19 (037-20165); "St. James" 20 (037-20125);
25		"St. James" 21 (037-20628)
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	Amended Order to Plug and Abandon Wells	1 5, No. 1174A

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#### Ι. Introduction

The State Oil and Gas Supervisor (Supervisor), acting through the California Geologic Energy Management Division (CalGEM) and under the authority of Division 3 of the Public Resources Code (PRC; commencing with PRC section 3000) and title 14 of the California Code 4 5 of Regulations (Regulations), is generally required to supervise the drilling, operation, maintenance, and abandonment of wells and the operation, maintenance, and removal or 6 7 abandonment of tank and facilities attendant to oil and gas production so as to prevent, as 8 far as possible damage to life, health, property and natural resources. (PRC, § 3106). The 9 Supervisor may order the plugging and abandonment of a well or the decommissioning of a production facility that has been deserted, whether any damage is occurring, or threatened, 10 11 by reason of that deserted well. (PRC, § 3237, subd. (a)). Failure to comply with the idle well 12 requirements in the PRC and corresponding regulations shall be conclusive evidence of 13 desertion, permitting the supervisor to order the well abandoned pursuant to Section 3237. 14 (PRC, §3206.1, subd. e)). Credible evidence of desertion includes the extent of compliance by 15 the operator with the requirements of the PRC, and other actions of the operator regarding 16 the well or production facility. (PRC,  $\S3237$ , subd. (a)(2)). A rebuttable presumption of 17 desertion arises when the operator has failed to comply with an order of the Supervisor within 18 the time provided by the order or has failed to challenge the order on a timely basis. (PRC, § 19 3237, subd. (a)(3)(C)).

20 On March 5, 2020, the Supervisor issued Plugging and Abandonment Order No. 1174 to 21 AllenCo Energy, Inc. Attachment A is Order No. 1174. On March 19, 2020, the Supervisor 22 received a Notice of Acknowledgement of Appeal related to Order No. 1174 from the 23 Director's Office of Appeals. Attachment B is the Notice of Acknowledgement of Appeal and 24 Appeal Letter.

25 The Supervisor is now amending Order No. 1174 to incorporate new facts which further 26 support the finding that the wells and facility referenced in this order have been deserted.

27 AllenCo Energy, Inc. is or was the operator (AllenCo), as defined in PRC section 3009, of "well(s)" as defined in PRC section 3008, subdivision (a). The wells previously operated by 28

AllenCo are listed above on page 1 of this order and Attachment C. Attachment C is the 1 2 Report of Property and Well Transfer. AllenCo operated the Saint James Drill site, which is an 3 enclosed production facility in the middle of a Los Angeles urban area. On April 14, 2021, via letter, the Company informed the Archdiocese, the City and the State Oil and Gas Supervisor 4 5 that the company intended to withdraw permanently from the facility and that it would cease maintaining the facility effective immediately. Attachment D is the referenced 6 7 correspondence from AllenCo. On May 4, 2021, the Archdiocese in correspondence to the 8 Supervisor stated, "our analysis of the oil and gas leases convinces us that the oil and gas 9 leases have terminated, and that AllenCo Energy no longer has any right to produce and sell oil and gas." The Archdiocese also asserted that equipment and improvements remain the 10 11 property of AllenCo and must be removed by AllenCo upon lease termination. Attachment E is the referenced correspondence from the Archdiocese. AllenCo asserts that it lacks the 12 13 financial resources to plug and abandon the wells and decommission the facility and has provided financial records to support these assertions. CalGEM's economist reviewed the 14 15 financial records provided by AllenCo and indicated that the records should raise some 16 concerns of the financial health of the company to properly maintain and perform a 17 plugging and abandonment of all wells and decommissioning of the facility. The supervisor may undertake plugging and abandonment of the well or decommissioning deserted 18 19 production facilities in the absence of a financially viable responsible party to plug and 20 abandon the wells and/or decommission the facility. The site is adjacent to Mount. St. Mary's 21 college, homes, churches, businesses, and a school for special-needs children. Attachment F 22 is the Director's Office of Appeals Decision and Order, hereby incorporated by reference. For 23 the reasons described in this Order, the Supervisor has determined that the wells and facilities 24 are deserted based on conclusive and credible evidence of desertion, as well as a 25 rebuttable presumption of desertion.

Therefore, pursuant to PRC sections 3206.1, 3208, 3224, 3226, 3228, 3229, 3230, and
3237, Regulations sections 1722, 1723 through 1723.8, 1724 through 1724.1, 1760, 1772.1.4,
1775, and 1776 and the conditions included in any permit CalGEM may issue pursuant to PRC

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section 3229, the Supervisor hereby finds that the wells are deserted and if work does not 1 commence to plug and abandon the wells within 30 days and continue to completion upon 2 3 this order becoming final then the Supervisor may appoint agents to perform the work consistent with authority in PRC 3226. 4

> II. **Authorities and Definitions**

The Supervisor issues this Order pursuant to his authority to order plugging, abandonment and decommissioning of wells and attendant facilities and perform such remedial work as necessary to prevent damage to life, health, property, and natural resources. (PRC § 3206.1, 3224, 3226, 3237 and corresponding Title 14 regulations.) Attachment G contains a list of definitions and oil and gas laws which are referenced throughout this order.

#### III. Alleged Acts/Omissions

Per CalGEM's records, AllenCo Energy, Inc. is currently listed as the operator for the Saint James Drill site, which is an enclosed production facility in the middle of a Los Angeles urban area. On October 22, 2021, AllenCo provided the Archdiocese and the City with Report of Well Transfer forms. To date the fully completed forms have not been received by CalGEM, nor have any of the other requirements in PRC 3202 been met.

18 Remedial Order No. 1162 was issued to AllenCo Energy, Inc. to submit a workplan to 19 perform well kill operations on September 26, 2019, and that order became final on January 20 21, 2020. Attachment H is Remedial Order No. 1162, hereby incorporated by reference. Killing 21 a well means to place and fill a fluid column inside the well so that the pressure downward 22 from the well head toward the formation equals the pressure coming up from the well. 23 [Attachment F – 18:10-12]. The net effect of this is to equalize the pressure resulting in net zero 24 pressure at the well head. [Attachment F – 18:12-13] Killing a well and bringing surface 25 pressure to zero will prevent gas leaks – gas only escapes if there is pressure, and if there is no 26 pressure at the surface no gas leaks will be coming out of the equipment. [Attachment F – 27 18:15-17] The deteriorating condition of the wells as evidenced by multiple gas leaks at the St. 28 James facility in 2019 at pressures significantly below designed working pressures, along with

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sustained wellhead pressures indicates an immediate need to initiate well killing operations as 1 2 contended in the Remedial Order. On February 2, 2020, AllenCo informed CalGEM of the 3 company's plans to liquidate AllenCo Energy, Inc. and that AllenCo would not be spending further capital at the site. AllenCo's stated intent at the time was to sell their portion of the drill 4 5 site to make way for a developer to proceed with developing the property. Attachment Lis the letter CalGEM received from AllenCo. AllenCo informed CalGEM that the company 6 7 removed some of the oil producing equipment from the site. The removal of production 8 equipment, another basis for finding the facility deserted, was confirmed by CalGEM staff. On 9 April 14, 2021, AllenCo Energy, Inc informed Archbishop Gomez and City of Los Angeles Acting Petroleum Administrator in the Office of Petroleum and Natural Gas Administration and Safety 10 11 that AllenCo intends to withdraw permanently from the oil and gas production facility and 12 that it will cease maintaining the facility effective immediately. Attachments J and K are 13 correspondence and Report of Well Transfer forms from AllenCo Energy, Inc. to the Archdiocese and the City of Los Angeles. As referenced above, while AllenCo provided the 14 15 Archdiocese and the City with Report of Well Transfer forms per PRC 3201, AllenCo shall not be 16 relieved of responsibility for the well(s) or production facility until the supervisor or the district 17 deputy acknowledges the sale, assignment, transfer, conveyance, exchange, or other 18 disposition, in writing, and the person acquiring the well or production facility complies with 19 Section 3202. Despite providing CalGEM with notices of surrendering its lease, CalGEM does 20 not have statutory authority to acknowledge a transfer until a new operator complies with 21 PRC 3202, therefore any attempts to transfer the wells and facilities are incomplete and 22 AllenCo continues to be responsible for the wells and facilities per PRC section 3201.

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# IV. <u>Conclusive Evidence of Desertion</u>

Consistent with CalGEM's business practices to send the last known operator of record idle well fee notices, CalGEM staff notified AllenCo of delinquent idle well fees by U.S. mail on July 2, 2022 (Attachment L is a Final Delinquency Notice / 2022 Idle Well Fees and Imposition of Penalty and Interest hereby incorporated by reference). AllenCo has not paid the annual fees required for the Well(s) under PRC section 3206. The Idle Well Program records as of the

date of this order indicate that the following fees remain unpaid by AllenCo: 2019 fees in the 1 2 amount of \$13,800, 2020 fees in the amount of \$13, 800, and 2021 fees in the amount of 3 \$17,100. For 2022, the unpaid fee balance is \$17,100 in addition to \$1,710 in penalties and \$3,078 in interest. Additionally, AllenCo has not filed a Testing Compliance Work Plan required 4 5 per California Code of Regulations, title 14, section 1772.1.4, subdivision (a) and has not met testing benchmarks required per subdivision (b) of that section. AllenCo's failure to comply 6 7 with idle well requirements is conclusive evidence of desertion of the well(s), permitting the 8 supervisor to order the well abandoned pursuant to PRC section 3237. (PRC, § 3206.1, 9 subdivision (e).)

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#### V. <u>Credible Evidence of Desertion</u>

# A. The Response or Lack of Response of the Operator to Inquiries and Requests from the Supervisor or District Deputy and the Extent of Compliance by the Operator with the Requirements of this Chapter

14 AllenCo Energy, Inc. has been repeatedly unavailable to provide CalGEM with access to 15 the site to perform a bid walk with prospective contractors to implement remedial work as 16 outlined in Order No. 1162. On January 11, 2022, AllenCo requested CalGEM contact the City 17 and the Archdiocese to acquire access to the site. Attachment M is the referenced 18 correspondence. CalGEM emailed the Archdiocese and the City on January 11, 2022. On 19 January 11, 2022, the Archdiocese generally responded that the Archdiocese is unable to 20 facilitate access as they have no key and no knowledge of alarm codes or other peculiarities 21 of the site. The Archdiocese asserted that the Drill Site Agreement with the operator remains in 22 effect until the wells are plugged and abandoned, the facility is decommissioned, and the site 23 is returned to its original condition. The Archdiocese asserted that they have no control over 24 AllenCo's property at the site and no legal right to give anyone access. Attachment N is the 25 referenced correspondence from the Archdiocese. The City asserted that it does not own, 26 control, or have access to the Archdiocese's property and therefore no right to deny or grant 27 access to the Archdiocese property, or to any wells or equipment located on the property. 28 Attachment O is the referenced correspondence from the City of Los Angeles. The assertions

1 by AllenCo, the Archdiocese, and the City that they lack control or authority to grant CalGEM 2 access for inspections and a bid walk further demonstrates that the wells and facilities are 3 deserted. VI. **Rebuttable Presumption of Desertion** 4 A. Failure to Comply with Remedial Order No. 1162 5 On September 26, 2019, the Supervisor issued an Order to Perform Remedial Work No. 6 7 1162 requiring AllenCo Energy, Inc. to take remedial actions as follows: 8 (1). Prepare a plan to safely depressurize and then kill all 21 wells, 9 (2). Commence work once CalGEM approves the plan, 10 (3). Repair all well and facility leaks, 11 (4). Successfully pressure test all wells in accordance with requirements in Regulations 12 section 1772.1 and 1772.1.1, 13 (5). Repair any well damage identified during the pressure test, and (6). Contact CalGEM prior to commencing well kill and pressure testing operations and 14 15 schedule a follow up inspection once the work is completed. 16 AllenCo Energy, Inc. appealed the Order on September 30, 2019. The Department of 17 Conservation's Director's Office of Appeals heard the appeal on October 22, 2019. On January 21, 2020, the Director's Office of Appeals affirmed the Order. On February 4, 2020, 18 19 CalGEM received correspondence from AllenCo Energy, Inc. indicating that AllenCo Energy, 20 Inc. will no longer" spend any capital on equipment up-grades." No workplan to perform 21 remedial actions pursuant to Remedial Order No. 1162 has been received by CalGEM. 22 CalGEM retained a contractor to perform the work required per the order to protect public 23 health and safety in September 2022. Operator's failure to comply with the Order to Perform 24 Remedial Work on the wells is a rebuttable presumption of desertion. (PRC, § 3237, subd. 25 (a)(3)(C))26 B. Well's production facilities have been removed from the site for at least two years. 27 Production equipment such as an Injection Pump, Micro Turbines and Gas Meters have 28 been removed from the site for at least two years creating a rebuttable presumption of

Amended Order to Plug and Abandon Wells, No. 1174A

desertion per PRC 3237(a)(2)(B).

### C. Person acquiring a well or production facility fails to comply with Section 3202.

1. Archdiocese of Los Angeles:

On April 14, 2021, AllenCo Energy, Inc informed Archbishop Gomez and Acting Petroleum Administrator in the Office of Petroleum and Natural Gas Administration and Safety that AllenCo intends to withdraw permanently from the oil and gas production facility and that it will cease maintaining the facility effective immediately. On October 22, 2021, AllenCo sent Archbishop Gomez of the Archdiocese of Los Angeles an OG 030A Notification of Well and/or Facility Disposition Transfer form. To date, CalGEM has not received an executed OG030A Form completing the transfer. AllenCo Energy, Inc. has notified the supervisor, in writing, of the disposition of the wells and production facility consistent with PRC 3201. The operator is not relieved of responsibility for the well or production facility until the supervisor acknowledges the transfer and the person acquiring the well or production facility complies with PRC section 3202. The person acquiring the right to operate the well or production facility is required to satisfy the requirements in PRC 3202 before the Supervisor has authority to acknowledge the transfer. If a person who is to acquire a well or production facility that is subject to a purchase, transfer, assignment, conveyance, exchange, or other disposition fails to comply with Section 3202 a rebuttable presumption of desertion arises. Here, AllenCo generally asserts that the Archdiocese is the operator because AllenCo surrendered their lease, yet the Archdiocese generally asserts that they have no ownership rights in the wells or the facility.

### 2. City of Los Angeles:

On March 13, 2019, the Los Angeles Petroleum Administrator notified AllenCo Energy Inc. that its St. James Exploratory Oil and Gas Lease and Ratification and Joiner Unit Agreement for the Los Angeles Downtown Field agreements with the City of Los Angeles expired. Attachment P is the referenced correspondence. On April 14, 2021, AllenCo Energy, Inc informed Archbishop Gomez and Acting Petroleum Administrator in the Office of Petroleum and Natural Gas Administration and Safety that AllenCo intends to withdraw

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permanently from the oil and gas production facility and that it will cease maintaining the facility effective immediately. On October 22. 2021, AllenCo sent the City of Los Angeles Petroleum Administrator an OG 030A Notification of Well and/or Facility Disposition Transfer form. To date, CalGEM has not received an executed OG030A Form completing the transfer. AllenCo Energy, Inc. has notified the supervisor, in writing, of the disposition of the wells and production facility consistent with PRC 3201. However, the operator is not relieved of responsibility for the well or production facility until the supervisor acknowledge the transfer and the person acquiring the well or production facility complies with PRC section 3202. The person acquiring the right to operate the well or production facility is required to satisfy the requirements in PRC 3202 before the Supervisor has authority to acknowledge the transfer. If a person who is to acquire a well or production facility that is subject to a purchase, transfer, assignment, conveyance, exchange, or other disposition fails to comply with Section 3202 a rebuttable presumption of desertion arises. Here, AllenCo asserts that the City of Los Angeles is the operator of three wells because the Exploratory Oil and Gas Lease and Ratification and Joiner Unit Agreement for the Los Angeles Downtown Field was terminated by the City of Los Angeles. The City of Los Angeles asserts that the City does not own, control, or have access to the Archdiocese's property.

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#### VII. Operator's Required Actions

For the reasons stated above, CalGEM has determined that the Well(s) and Facilities are deserted. Therefore, **IT IS HEREBY ORDERED** that the Operator plug and abandon the Well(s) and decommission the Facilities and restore the well site according to PRC sections 3208, 3224, 3226, 3228, 3229, 3230, and 3237, Regulations sections 1722, 1723 through 1723.8, 1724 through 1724.1, 1760, 1775, and 1776, and the conditions included in any permit CalGEM may issue pursuant to PRC section 3229. CalGEM further orders operator to maintain the site in a manner that is protective of life, health, property, and natural resources.

#### VIII. Operator's Appeal Rights

Operator appealed Order No. 1174 and on March 19, 2020, the Supervisor received a

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1 Notice of Acknowledgement of Appeal related to Order No. 1174 from the Director's Office of 2 Appeals. A hearing before the Office of Administrative Hearings is scheduled for July 18, 2023, 3 at 9:00 am. Following the hearing, Operator will receive a written decision that affirms, sets aside, or modifies the appealed order. If the order is affirmed following Operator's appeal, 4 5 CalGEM may contract for the performance of work, pursuant to PRC section 3226, if, within 30 days of this order, Operator has not, in good faith, commenced the work ordered. Any costs 6 7 incurred by CalGEM to obtain compliance with this order will constitute a lien against 8 Operator's real or personal property per PRC section 3423. (PRC §3356).

# IX. Other Potential Actions to Enforce This Order

If within 30 days after service of an order, or if there has been an appeal from the order to the director, within 30 days after service of the decision of the director, or if a review has been taken of the order of the director, within 10 days after affirmance of the order, the owner or operator shall commence in good faith the work ordered and continue it until completed. If the work has not been commenced and continued to completion, the supervisor may appoint necessary agents to enter the premises and perform the work.

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DATED: <u>May 26, 2023</u>

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Gabe Tiffany

Gabe Tiffany Acting State Oil and Gas Supervisor